

SDG 6 IWRM Support Programme

Stage 1 Support Package: Annex 5: Stakeholder Consultation Report

SDG 6.5.1, degree of implementation of IWRM

Grenada

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Prepared by:

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Stakeholder Consultation Report for SDG 6.5.1

Executive Summary

Grenada's consultation process was convened by the Focal Point, Ministry of Agriculture and GWP-C Grenada, and comprised an online workshop on the 'Zoom' platform held May 19 and 21, 2020 for 6 ½ hours, with participation from 23 stakeholders (about 60 percent women) representing 18 entities (Annex 1).

Each survey question was discussed in the context of recent IWRM-related activities, and participants provided their arguments in favour of a score and for inclusion in the narrative sections – before using the online polling feature to register individual scores. Stakeholders were provided electronic copies of the draft survey instrument after each of the workshop days, and several responded via email with their approval of the report, while a small number provided further comment, and another who was unable to join the zoom meeting subsequently provided input.

Responses to the survey instrument were heavily influenced by two factors: pending IWRM-related policies, laws and plans awaiting Government approval; and a major project ('G-CREWS), at the start of implementation, which supports the 'enabling environment' for IWRM implementation. Average Section scores of 25, 25, 38 and 30 resulted in an Indicator 6.5.1 score of 30: a small improvement over the 2017 baseline score of 25.

The general consensus of stakeholders is that progress toward IWRM implementation is way too slow. Given timely government action on water policy, laws, plan and related policy documents, and timely and efficient implementation of the G-CREWS project (scheduled for the period 2020-26), high scores of 70-80 are achievable by 2030.

The completed survey instrument can be found in a separate document <SDG6.5.1_Grenada_Country_Survey_Final>.

1. Conclusions from facilitated discussions on Section 1: 'Enabling Environment'

Introduction: Grenada has had its first government-approved *National Water Policy* in place since 2007, and in 2008 a detailed review of the water-related legislation was carried out, and draft of bills were prepared. However, there has been little IWRM implementation up to the present. In 2018, Grenada was successful in its application to the Green Climate Fund (GCF) for the project *Climate-Resilient Water Sector in Grenada (G-CREWS)*, a project that supports the 'enabling environment' for IWRM implementation. In early 2019 an updated *Draft Grenada National Water Policy*, a *Draft Grenada Integrated Water Resources Management Plan* and a *Draft Review of Grenada's Water Legislation* were completed – these await formal approval of the Cabinet of the Government of Grenada (GoG). The above factors heavily influence Grenada's responses to the survey instrument.

Main 'enabling environment' challenges to IWRM implementation progress:

- There is no separation of responsibility for *water resources* management and *water services* provision, legal responsibility for *de facto* IWRM implementation residing largely with the municipal water authority – the National Water & Sewerage Authority (NAWASA).
- Delayed formal approval, by the GoG, of the updated Draft Water Policy and IWRM Plan, as well as related policy documents such as the *Draft Grenada National Land Policy* (2018) and *Draft Grenada Drought Management Plan* (2019).

Steps to overcome challenges and further IWRM implementation:

- Simply put: consideration and formal approval, by the GoG, of the above-referenced Water Policy and Integrated Water Resources Management Plan.
- Review, drafting and promulgation of legislation to establish and empower a Water Resources Management Unit, including a comprehensive water management Act and amendments to existing supporting legislation. This process to include public consultation prior to finalization of the various aspects of legislation.
- Further, consideration and formal approval, by the GoG, of related pending policy documents including the above-referenced land policy and drought management plan.

The above steps will require the identification and action of a ‘champion’ at the senior technocrat or ministerial level.

Perceived rate of progress: The general consensus of stakeholders – several of whom would have participated in consultations for the 2007 and 2018/19 water policy processes, with little IWRM implementation progress made so far – is that progress is way too slow. Given timely government action on water policy, laws, plan and related policy documents, and timely and efficient implementation of the G-CREWS project (scheduled for the period 2020-26), high scores of 70-80 are achievable by 2030.

Rationale for scoring, and points of difference:

- At the national level, most stakeholders opted for a score of 30, since policies, plans and some draft legislation – based on IWRM principles – exist, *but have not received formal government approval*.
- A small minority of stakeholders suggested that, since aspects of the Water Policy have been integrated by GoG into the G-CREWS project (which has GoG approval), and which project is in the early stages of implementation, then a higher score (40 or 50) was warranted.
- Differences in stakeholder perspectives (spanning representatives of community-based organizations to government bureaucrats) informed their differing appreciation of the significance and urgency for GoG to formally approve a draft policy document, and the impact of this on policy implementation in mainstreaming IWRM.
- With respect to IWRM at ‘other levels’, the consensus of stakeholders was that the only question of relevance for Grenada was 1.2b – Basin/aquifer management plans. Most stakeholders opted for a score of 10, since development of watershed management plans has started for some of Grenada’s major basins.

The scores for Section 1 Enabling Environment ranged between 30 and 10, with an average score of 25.

2. Conclusions from facilitated discussions on Section 2: ‘Institutions and Participation’

Main institutional challenges to IWRM implementation progress:

- Same as above for ‘enabling environment’ challenges.

- Coordination between national government entities, and IWRM capacity development, are generally on an *ad hoc* basis related to projects or programs.
- With respect to participation, there is a lack of formal operational procedures which would require government authorities to *use* information, experiences and opinions of the public and private sector.
- Concerning gender mainstreaming in water resources management, gender considerations are not included in existing laws and *approved* plans and policies, and they are not funded and monitored.

Steps to overcome challenges and further IWRM implementation:

- Timely establishment and empowerment of a Water Resources Management Unit (WRMU) and related activities, under the G-CREWS project.
- Establishment and empowerment of a cross-sectoral ‘water resources forum’ to complement the establishment of the WRMU, and to facilitate formal collaboration between national government authorities representing different water resources sectors.
- Elevation of the Grenada Sustainable Development Council (SDC) from a *quasi-consultation* forum to a *collaboration mechanism*, with necessary empowerment, including provisions for village-level and vulnerable group ‘bottom-up’ public participation.
- Timely implementation of the relevant Strategic Actions of the Grenada National Sustainable Development Plan 2020-2035.
- Promotion of ‘Basin Committees’ using the concept of the ‘Water Stakeholder Platform’ or similar.
- In respect of gender – ensure explicit inclusion of gender considerations in the pending water management Act and supporting legislation; and plan for, fund and monitor gender objectives in pending G-CREWS, GEF-7 and related Water Resources Management projects.

Perceived rate of progress: same as for ‘enabling environment’ above.

Rationale for scoring, and points of difference:

- At the national level, most stakeholders opted for medium scores of 50 in respect of Participation, since there has been a good measure of participation in water resources matters related to recent policy formulation processes.
- With respect to institutions for IWRM implementation at ‘other levels’, for the Basin Level the consensus of stakeholders was that a score of 0 be allocated, since the Water Policy promotes the concept of the ‘Water Stakeholder Platform’ (WSP) which seeks to establish a partnership between private sector, public sector and communities at the basin level – but these do not yet exist. A score of 0 was also unanimously allocated for Sub-national Authorities because, unlike Grenada, IWRM implementation in the Parish and sister islands of Carriacou and Petite Martinique is heavily influenced by rainwater harvesting, and a local government authority leading IWRM implementation could be feasible.

The scores for Section 2 Institutions and Participation ranged between 50 and 0, with an average score of 25.

3. Conclusions from facilitated discussions on Section 3: ‘Management Instruments’

Main ‘management instruments’ challenges to IWRM implementation progress:

- As for Sections 1 and 2 above, the lack of a dedicated water resources agency in Grenada has limited the scope and sustainability of all aspects of water resources and water use management.

Steps to overcome challenges and further IWRM implementation:

- As for Section 2 above, timely establishment and empowerment of a Water Resources Management Unit (WRMU) and related activities, under the G-CREWS project, and timely and efficient implementation of the National IWRM Plan.

Perceived rate of progress: same as for Sections 1 and 2 above.

Rationale for scoring, and points of difference:

- At the national level, most stakeholders opted for medium-low scores of 40, since various management instruments are implemented on a more long-term basis, but with limited coverage across sectors, water users, different ecosystem types, of at-risk areas and the country.
- With respect to IWRM at 'other levels', the consensus of stakeholders was that the only question of relevance for Grenada was 3.2c – Data and information sharing *within* countries at all levels. Most stakeholders opted for a score of 40, since the Land Use Division, Ministry of Agriculture, has over the *long-term* collaborated with NAWASA in hydro-meteorological monitoring of key rivers, and manual rainfall data collection and processing.

The scores for Section 3 Management Instruments ranged between 40 and 30, with an average score of 38.

4. Conclusions from facilitated discussions on Section 4: 'Financing'

Main 'financing' challenges to IWRM implementation progress and steps to overcome these challenges:

- In Grenada, budget allocations have focused on *water services* as against *water resource* management, severely limiting IWRM implementation.
- Efficient implementation of the above-referenced G-CREWS project, and related activities could create a paradigm shift in water resources management in Grenada and ensure sustainability of IWRM investments.

Perceived rate of progress: same as for Sections 1, 2 and 3 above.

Rationale for scoring, and points of difference:

At the national level, the only level considered by stakeholders as relevant for Grenada, most stakeholders opted for low-medium-low scores of 30.

5. Next steps

The consensus of stakeholders was that the main next steps to overcome challenges and further IWRM implementation in Grenada, and likelihood of achieving the IWRM targets by 2030, can be summarized as:

- Timely formal approval, by the Government of Grenada, of the Draft Grenada Water Policy and Integrated Water Resources Management Plan.
- Timely review, drafting and promulgation of legislation to establish and empower a Water Resources Management Unit, including a comprehensive water management Act and amendments to existing supporting legislation – the process to include public consultation prior to finalization of the various aspects of legislation.
- Timely consideration and formal approval, by the Government, of related pending policies including the land policy and drought management plan.

Given timely government action on the above, and timely and efficient implementation of the G-CREWS project, high scores of 70-80 *are* achievable by 2030.

ANNEXES

Annex 1: List of Participants

Annex 2: Agenda

Annex 3: Facilitator's Comments

Annex 4: Photos

Annex 1: List of participants

Workshop participants

Name	Organization	Position	Email address
Baker, Davon	Ministry of Carriacou and Petite Martinique Affairs	-	dkmbaker@gmail.com/ davon823@yahoo.com
Baptiste, Renae	Caribbean Youth Environment Network (CYEN)	Member	grenada@cyen.org
Benjamin, Stephen	National Water and Sewerage Authority (NAWASA)	-	sbenjamin@nawasa.gd
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Edwards, Khadijah	GEF Small Grants Program (Grenada)	National Coordinator	kadijah.edwards@undp.org
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Fletcher, Kenton	Ministry of Agriculture and Lands	Technician	kenflet@hotmail.com
Frank, Kerry Ann	Ministry of Agriculture	Agronomist	kerryann2f@gmail.com
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Noel, Joseph	Ministry of Agriculture and Lands	Land Use Officer	josephnoel_2010@hotmail.com
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Roberts, Dianne	Roberts Consulting	Principal	dianne.aroberts@gmail.com
Smith, Terrence	T.P. Smith Engineering Inc.	Managing Director	tpatricksmi@gmail.com
Thomas, Spencer	National Climate Change Committee	Chairman	sthomas@ectel.int
Thompson, Trevor	Ministry of Agriculture	Chief Land Use Officer	trevorthom@gmail.com
Ventour, Arkada	St. Andrew's Development Organization (SADO)	Member	akardaventour@gmail.com
Walcott, Terrisha	St. George's University	Laboratory Technician	terrisha.walcott@gmail.com
Welsh, Maxine	-	PG student, IHE Delft	maxine.d.welsh@outlook.com

Other stakeholders engaged (not in workshops)

Name	Organization/Position	Email address	Summary of inputs (e.g. question number(s), or full survey)
Peters, Everson	Retired water sector practitioner & academic	ejpeters327@gmail.com	Primarily questions in Part 1: Enabling Environment

Please note that this Annex is supplemented by information in Annex E of the SDG 6.5.1 survey instrument, which reflects on the level of engagement from different stakeholder groups.

Annex 2: Agenda

AGENDA

STAKEHOLDER CONSULTATION

GRENADA, CARRIACOU & PETIT MARTINIQUE REPORTING ON SDG 6.5.1 – DEGREE OF IMPLEMENTATION OF INTEGRATED WATER RESOURCES MANAGEMENT

TIME	AGENDA ITEM
<u>DAY 1 – TUESDAY 19TH MAY, 2020</u>	
9:00 am - 9:15 am	Welcome and Introduction to the meeting – <i>Trevor Thompson</i>
9:15 am - 9:30 am	Participants' Introductions
9:30 am – 10:00 am	SGD 6.5.1 Background and Overview – <i>Terrence Smith</i>
10:00 am – 10:05 am	BREAK
10:05 am – 11:00 am	Facilitated Discussion & Agreement on Scores for Survey Questions – Enabling Environment (EE)
11:00 am – 11:05 am	BREAK
11:05 am – 12:00 pm	Facilitated Discussion & Agreement on Scores for Survey Questions – Institutions & Participation (IP)
<u>DAY 2 – THURSDAY 21ST MAY, 2020</u>	
9:00 am – 9:15 am	Recap of Day 1 – <i>Terrence Smith</i>
9:15 am – 10:00 am	Facilitated Discussions & Agreement on Scores for Survey Questions – Management Instruments (MI)
10:00 am – 10:05 am	BREAK
10:05 am – 11:00 am	Facilitated Discussions & Agreement on Scores for Survey Questions – Financing
11:00 am – 11:05 am	BREAK
11:05 am – 11:30 am	Summary of 2020 Reporting on SDG Indicator 6.5.1 Score for Grenada
11:30 am – 12:00 pm	Wrap Up and Follow Up

Annex 3: Facilitator's Comments

1. In future, it would be beneficial if executive summaries of key policy issues/topics were provided in advance to stakeholders, to facilitate more informed discussion and consensus-building.
2. While the online workshop format used was the only feasible approach, there are clear advantages to hosting face-to-face events in the future.
3. While the survey instrument is well structured and very clear, some more guidance on responding to 'other level' questions should be provided for *Small Island* countries.
4. A rewarding exercise!

Annex 4: Photos

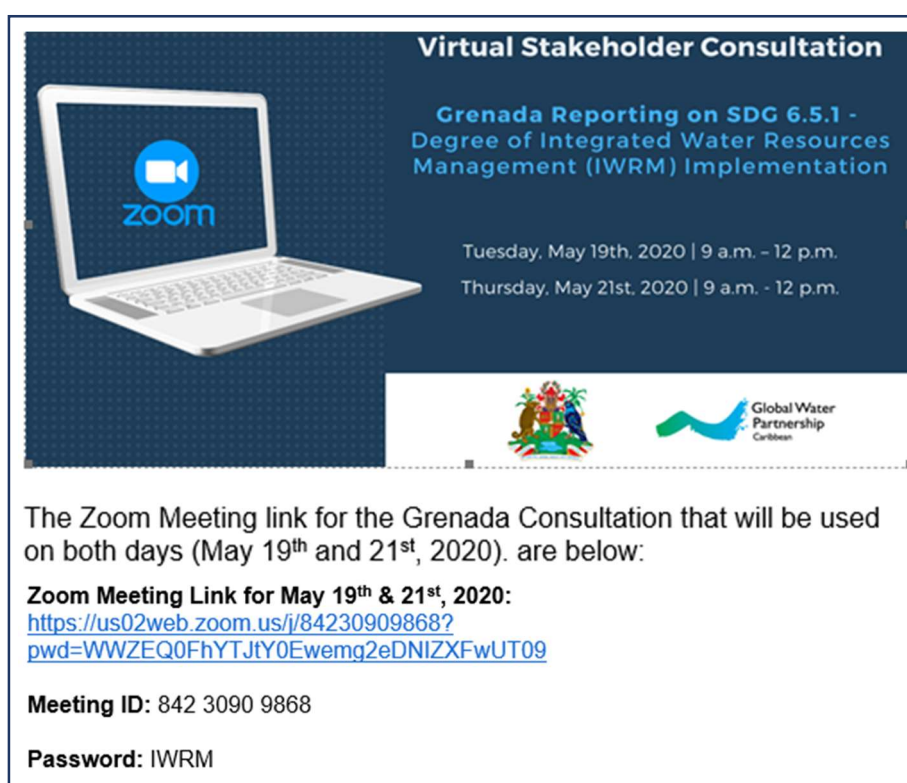


Photo 4.1 Zoom meeting invitation sent to stakeholders May 13 and 18, 2020

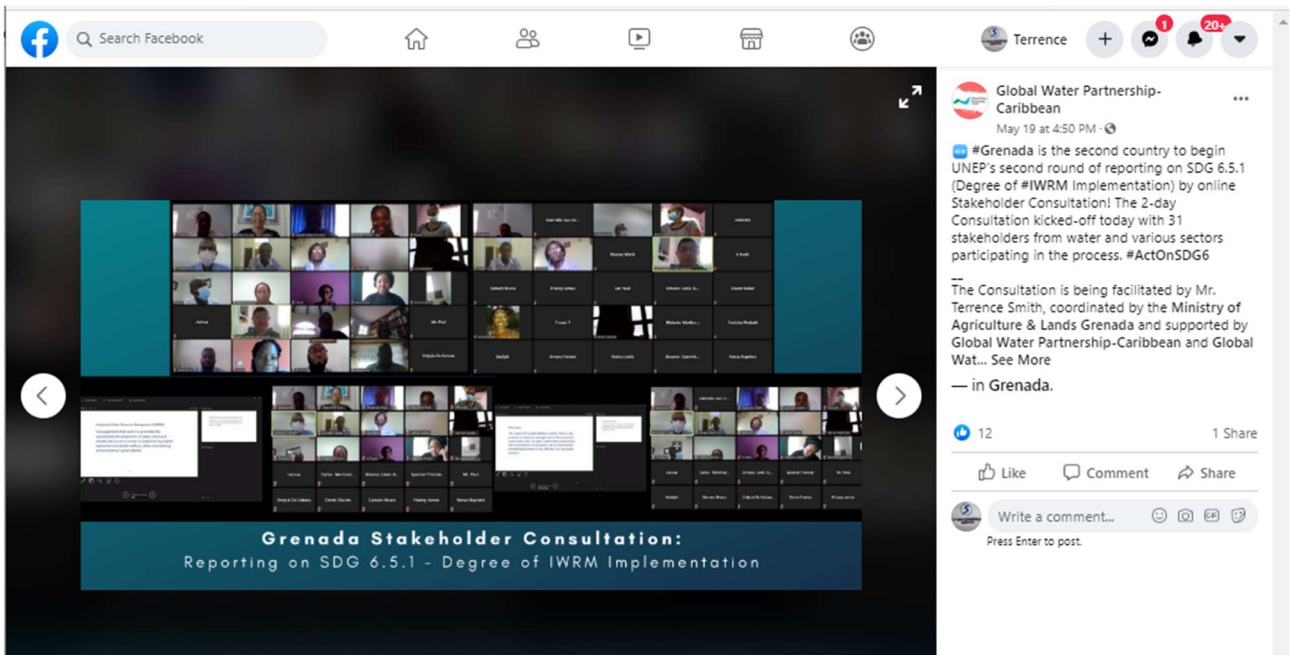


Photo 4.2 Post on the Grenada Stakeholder Consultation made to GWP-C's Facebook page, May 19, 2020

Source: GWP-C Facebook page - <https://www.facebook.com/watch/?v=632538367343570>

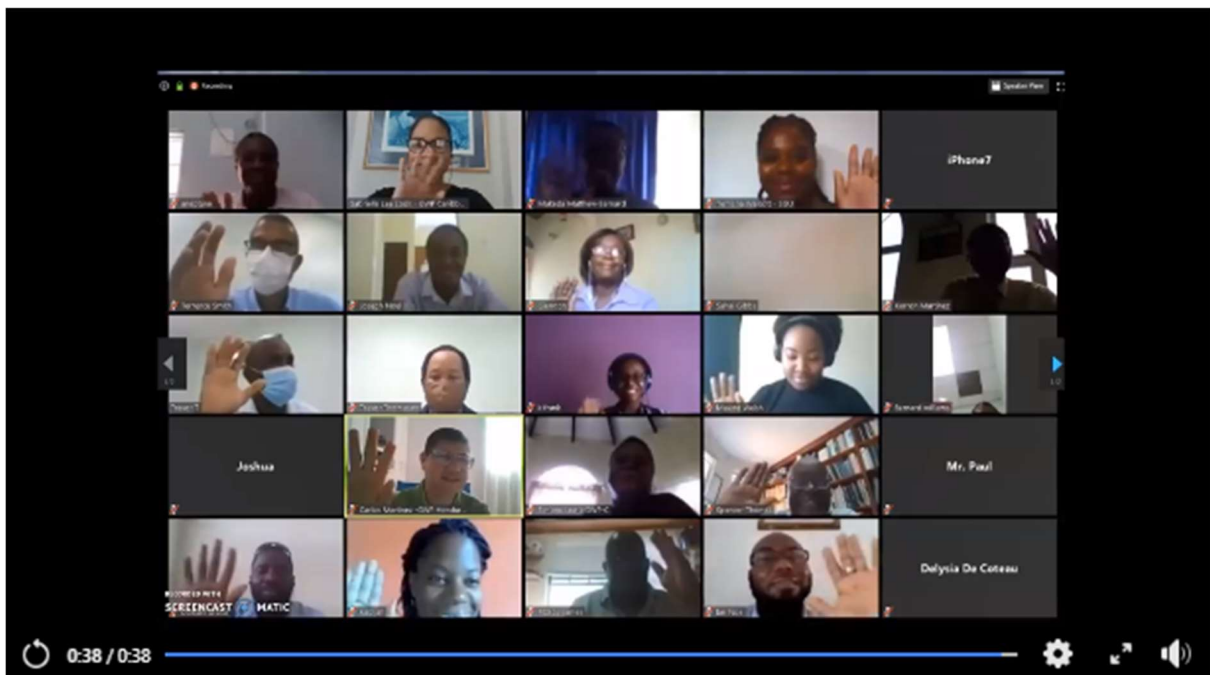


Photo 4.3 Post showing a cross-section of Stakeholders at the Grenada Stakeholder Consultation made to GWP-C's Facebook page, May 19, 2020

Source: GWP-C Facebook page - <https://www.facebook.com/watch/?v=632538367343570>